

## Message Text

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O P 150629Z DEC 76  
FM USMISSION USUN NY  
TO SECSTATE WASHDC IMMEDIAT 1709  
INFO USMISSION EC BRUSSELS PRIORITY  
USMISSION GENEVA PRIORITY  
AMEMBASSY THE HAGUE PRIORITY  
AMCONGEN HONG KONG PRIORITY  
AMEMBASSY JAKARTA PRIORITY  
AMEMBASSY LAGOS PRIORITY  
USMISSION NATO PRIORITY  
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USIA WASHDC PRIORITY  
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AMEMBASSY LISBON  
AMEMBASSY LONDON  
AMEMBASSY NEW DELHI  
AMEMBASSY NICOSIA  
AMEMBASSY OSLO  
AMEMBASSY OTTAWA  
AMEMBASSY ROME  
AMEMBASSY SANTIAGO  
AMEMBASSY STOCKHOLM  
AMEMBASSY TOKYO

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1. GA PLENARY -- SCALE OF ASSESSMENTS, DISARMAMENT, SIS

THE GA DEC 14 APPROVED NEW SCALE OF ASSESSMENTS, ADOPTED FOUR MORE RESOLUTIONS DEALING WITH DISARMAMENT, ONE ON NON-INTERFERENCE AND ONE ON STRENGTHENING INTERNATIONAL SECURITY (SIS). GA PRESIDENT AMERASINGHE (SRI LANKA) ANNOUNCED THAT AT THE REQUEST OF SOME (UNSPECIFIED DELS), PLENARY ACTION ON GENERAL AND COMPLETE DISARMAMENT AND WORLD DISARMAMENT CONFERENCE ITEMS WOULD BE DEFERRED UNTIL DEC 17.

DISARMAMENT RESOLUTIONS WERE ADOPTED AS FOLLOWS: REDUCTION OF MILITARY BUDGETS -- 120(US)-2(CHINA, ALBANIA)-11(SOV BLOC, INCLUDING CUBA); INDIAN OCEAN NUCLEAR PEACE ZONE -- 106-0-27(EC-9, 9 SOV BLOC, CUBA, AUSTRIA, CANADA, ISRAEL, NORWAY, PAKISTAN, SWEDEN, TURKEY, US); SOVIET COMPREHENSIVE TEST BAN -- 95-2(CHINA, ALBANIA)-36(US, EC-9, 11 OTHER WEO'S, BHUTAN, BOTSWANA, BRAZIL, BURMA, CHILE, COMOROS, ISRAEL, JAPAN, MADAGASCAR, MALAYSIA, MAURITANIA, PARAGUAY, UGANDA, TANZANIA, ZAMBIA); UN ROLE IN DISARMAMENT -- BY CONSENSUS.

DRAFT RESOLUTION ON NON-INTERFERENCE IN AFFAIRS OF STATES WAS ADOPTED 99-0-12(US, BELGIUM, CANADA, FRANCE, FRG, IRELAND, ISRAEL, ITALY, JAPAN, LUXEMBOURG, NETHERLANDS, NORWAY). RESOLUTION ON SIS WAS APPROVED 95-1(US)-16(AUSTRALIA, BELGIUM, CANADA, FRANCE, UNCLASSIFIED

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FRG, ICELAND, IRELAND, ISRAEL, ITALY, JAPAN, LUXEMBOURG, NETHERLANDS, NORWAY, PORTUGAL, TURKEY, TANZANIA). DUE TO CONFUSION IN SCHEDULING THESE TWO ITEMS, MANY DELS, INCLUDING UK, FRG, DENMARK AND GREECE, WERE NOT PRESENT DURING THE VOTE. AUSTRALIAN REP EXPLAINED THAT ALTHOUGH AUSTRALIA ABSTAINED ON THE NON-INTERFERENCE RESOLUTION IN COMMITTEE 1, AUSTRALIA HAD EXAMINED THE TEXT FURTHER AND DECIDED THAT THE PRICIPLES SET FORTH WERE ONES WHICH ALL STATES SHOULD APPLY IN THE CONDUCT OF THEIR RELATIONS

WITH OTHER STATES, AND IT WOULD THEREFORE VOTE FOR IT. ALBANIAN REP, STATING ALBANIA WOULD NOT PARTICIPATE IN THE VOTE, DECLARED THAT THE STATES IN THE MEDITERRANEAN REGION SHOULD FIGHT AGAINST THE SCHEMES OF THE TWO SUPERPOWERS.

PRESIDENT AMERASINGHE ANNOUNCED THAT THE RESOLUTION ADOPTED LAST WEEK CONCERNING THE COMPREHENSIVE STUDY OF THE QUESTION OF NUCLEAR WEAPON-FREE ZONES IN ALL ITS ASPECTS (A/31/380) RECALLED RES 3472A(XXX) BUT THE LETTER "A" SHOULD NOT HAVE APPEARED IN THE REPORT, SINCE THE ORIGINAL TEXT OF THE RESOLUTION ADOPTED BY COMMITTEE I REFERRED TO "RES 3472(XXX)." SCALABRE (FRANCE) STATED IT WAS IN THE LIGHT OF THE LETTER "A" THAT FRANCE VOTED IN FAVOR OF THE PRESENT DRAFT, BUT HAD VOTED AGAINST RES 3472B(XXX). THEREFORE, THE RECORD SHOULD CLEARLY STATED THAT THE PLENARY VOTE WAS ON RES "A" AND NOT THE TWO RESOLUTIONS ADOPTED LAST YEAR.

--COMMITTEE 5 ITEMS--

RES I C ON SCALE OF ASSESSMENTS FOR MEMBER STATES FOR 1977 -- RAISING THE RATES OF 28 STATES AND LOWERING THOSE OF 30 OTHERS, AND ASKING THE COMMITTEE ON CONTRIBUTIONS TO REVIEW THE SCALE AND REPORT BACK IN 1977, WAS ADOPTED BY CONSENSUS. RES I A DECIDING TO REDUCE THE MINIMUM RATE FROM 0.02 TO 0.01 PERCENT, BUT ONLY IN COMING SCALES, WAS APPROVED 122-0-4(PHILIPPINES, PLAND, SINGAPORE, THAILAND). RES I B (CUBAN) WHICH WOULD HAVE FROZEN FOR THREE YEARS THE RATES OF "DEVELOPING COUNTRIES WHOSE PRINCIPAL EXPORT COMMODITIES HAVE UNDERGONE A SHARP PRICE DECLINE SINCE 1974," FAILED 29-29-66. DRAFT RES II ENLARGING THE CONTRIBUTIONS COMMITTEE FROM 13 TO 18 MEMBERS WAS APPROVED WITHOUT VOTE.

ON THE MEDIUM-TERM PLAN, THE GA DECIDED BY CONSENSUS TO ACCEPT THE SYG'S PLAN, COVERING ALL FORESEEABLE UN ACTIVITIES DURING THE FOUR YEARS 1978-1981, AND LAYING DOWN GUIDELINES FOR THE UNCLASSIFIED

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PREPARATION OF FUTURE PLANS. IN SEPARATE VOTE, OP PARA 12, WHICH WOULD HAVE THE UN BEAR THE TRAVEL AND SUBSISTENCE EXPENSES OF ONE REPRESENTATIVE FROM EACH OF THE 21 STATES BELONGING TO THE CPC FROM 1978 ONWARDS, WAS INCLUDED 81-21(US, 9 SOV BLOC, ALGERIA, CANADA, CUBA, DEMOCRATIC YEMEN, FRANCE, FRG, GUINEA BISSAU, ITALY, JAPAN, MALAYSIA, UK)-22(BRAZIL, BURMA, BURUNDI, CHINA, GABON, GUATEMALA, ISRAEL, IVORY COAST, LAOS, MEXICO, MOZAMBIQUE, NIGER, PERU, ROMANIA, RWANDA, SPAIN, SRI LANKA, TOGO, TANZANIA, UPPER VOLTA, YUGOSLAVIA, ZAMBIA).

BY CONSENSUS, THREE RESOLUTIONS ON COORDINATION WERE APPROVED WHICH: REQUEST A STUDY BY THE ADVISORY COMMITTEE ON ADMISTRATIVE AND BUDGETARY QUESTIONS ON "THE RAPIDLY EXPANDING APPLICATIONS OF ELECTRONIC DATA PROCESSING TECHNIQUES TO INFORMATION SYSTEMS AND DATA BANKS THROUGHOUT THE UN SYSTEM"; ASK THE SYG TO TAKE

STEPS TO STRENGTHEN THE ADMINISTRATIVE MANAGEMENT SERVICES; CONCUR IN ACABQ OBSERVATIONS ON TWO REPORT ON COORDINATION AND REQUEST THAT COMMITTEE TO CONTINUE SUPPLEMENTING ITS ANNUAL REPORTS ON COORDINATION WITH REPORTS ON SPECIFIC PROBLEMS.

2. COMMITTEE 2 --

WITH REFERENCE TO USUN'S REPORT OF THE COMMITTEE 2 MEETING DEC 13 (USUN UNCLASSIFIED SUMMARY NO. 58, USUN 6136), THE US EXPLANATIONS OF VOTES MENTIONED IN THE SECOND PARAGRAPH WITH RESPECT TO L.49 AND L.46 WERE MADE BY AMB MYERSON.

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### 3. COMMITTEE 4 -- CONCLUDES WORK

RESOLUTION (L. 46) CONDEMNING THE CONTINUED IMPORTATION OF CHROME AND NICKEL FROM ZIMBABWE INTO THE US AND REQUESTING THE SC TO CONSIDER AS A MATTER OF URGENCY THE WIDENING OF SANCTIONS WAS ADOPTED, IN VOTE REQUESTED BY SWEDEN, 121-1(US)-6 (BELGIUM, FRANCE, FRG, ISRAEL, MALAWI, UK), BY THE COMMITTEE DEC. 14. US (PETREE), IN EXPLAINING VOTE, SAID THE USG BELIEVED IT WAS PETTY AND UNJUST TO SINGLE OUT THE US IN THIS WAY, AND THE USG WOULD NOT ASSOCIATE ITSELF WITH THIS FORM OF HYPOCRISY. RESOLUTION (L.45) WHICH, AMONG OTHER THINGS, REAFFIRMED THE PRINCIPLE THERE SHOULD BE NO INDEPENDENCE BEFORE MAJORITY RULE IN ZIMBABWE AND EXPRESSED HOPE THAT THE GENEVA CONFERENCE WOULD SUCCEED IN ESTABLISHING CONDITIONS FOR INDEPENDENCE ON THE BASIS OF MAJORITY RULE WAS ADOPTED WITHOUT OBJECTION. BEFORE THE ADOPTION OF THE RESOLUTIONS THE COMMITTEE HEARD 14 MORE STATEMENTS IN GENERAL DEBATE ON RHODESIA. FOLLOWING EXPLANATIONS OF VOTES, RIGHTS OF REPLY, AND CONCLUDING STATEMENTS BY THE CHAIRMAN AND DELEGATIONS ON BEHALF OF REGIONAL GROUPS, THE COMMITTEE CONCLUDED ITS WORK FOR THE SESSION.

ARGENTINA NOTED IT WAS ENCOURAGING THAT AS A RESULT OF PRESSURES ON IT, THE SMITH REGIME HAD AGREED TO GIVE POWER TO THE MAJORITY, THUS THE CONTEXT IN WHICH THE QUESTION WAS BEING CONSIDERED HAD CHANGED. UKRAINE SPOKE OF OPEN RECRUITMENT OF MERCENARIES, AGGRESSION AGAINST RHODESIA'S NEIGHBORS, POLITICAL AND ECONOMIC SUPPORT FROM "KINDRID SPIRITS" IN THE WEST, AND DECLARED THAT IMPLEMENTATION OF CHARTER ART. VII WAS NECESSARY. MOROCCO PAID TRIBUTE TO THE LIBERATION MOVEMENTS AS THE TRUE REPRESENTATIVES OF THE PEOPLE, UNDERSTOOD THE REASONS LEADING TO THE MINORITY REGIMES IN SOUTHERN AFRICA ADOPTING WHAT APPEARED TO BE A MORE OPEN POSITION, AND NOTED NEW ALARMS HAD BEEN SOUNDED RECENTLY IN REGARD TO THE DEADLOCK IN THE GENEVA TOLKS BECAUSE THE MINORITY REGIME CONTINUED TO KEEP IN ITS HANDS THE KEYS TO POWER IN ZIMBABWE.

KENYA (MRS. KIGUNDA) MADE AN OBVIOUSLY DATED STATEMENT IN WHICH SHE CALLED FOR, AMONG OTHER THINGS, DISMANTLING OF THE APARTHEID FRONT OF SOUTH AFRICA, PORTUGAL AND RHODESIA, AND ADVOCATED A CONSTITUTIONAL CONFERENCE AND THE STRENGTHENING OF SANCTIONS, UNCLASSIFIED

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PARTICULARLY AT THE PORTS OF BEIRA AND LOURENCO MARQUES. SHE ALSO REFERRED TO MILITARY HARDWARE REACHING RHODESIA THROUGH SOUTH AFRICA, "PARTICULARLY FROM SOME MEMBERS OF THE SECURITY COUNCIL SITTING HERE NOW." CONGO SPOKE OF FLAGRANT VIOLATIONS OF SANCTIONS; PARTICULARLY CONSPICUOUS WAS THE US WHICH, ACCORDING TO UN DOCUMENTS, HAD CONTINUED TO IMPORT CHROME AND NICKEL AND OTHER RHODESIAN RAW MATERIALS SINCE 1971. CONGOLESE REP ALSO MENTIONED RECRUITMENT OF MERCENARIES, AND PAID TRIBUTE TO THE PEOPLE OF MOZAMBIQUE FOR CLOSING THEIR BORDER.

MALI EMPHASIZED THAT SMITH WOULD NOT HAVE AGREED TO SIT AT A CONFERENCE TABLE WITH THE NATIONALISTS IF THE FREEDOM FIGHTERS HAD NOT BEEN SUCCESSFUL. THE GENEVA TALKS WERE MERELY A STAGE IN THE DECOLONIZATION PROCESS WHOSE SUCCESS DEPENDED ON TWO FACTORS: 1) THE UK MUST ASSUME ALL RESPONSIBILITY AS THE ADMINISTERING POWER, NOT MERELY AS AN ARBITRATOR; AND 2) SMITH MUST UNDERSTAND THE QUESTION WAS NOT ONE OF CONCESSIONS AT GENEVA, BUT ONE OF RENUNCIATION OF HIS ILLEGAL POWERS. HE NOTED VIOLATIONS OF SANCTIONS, INCLUDING IMPORTATION OF NICKEL AND CHROME BY SOME; ACTIVITIES OF AIR RHODESIA, AND SHIPMENT OF ARMS TO RHODESIA. THE GENEVA TALKS REPRESENTED THE LAST OPPORTUNITY TO FIND A PEACEFUL SOLUTION, BUT PRESSURES ON THE REGIME SHOULD NOT BE RELAXED. BULGARIA WAS NOT CONVINCED THAT ARMED STRUGGLE WAS THE ONLY ANSWER, BUT GREATER POLITICAL WILL SHOULD BE SHOWN BY THE WESTERN STATES; THE UK BORE PARTICULAR RESPONSIBILITY, AND THE ONLY ANSWER WAS THE FULL TRANSFER OF POWER TO THE MAJORITY.

MOZAMBIQUE QUOTED ZAMBIAN PRESIDENT KAUNDA AS SAYING MANDATORY SANCTIONS REPRESENTED THE ONLY OPPORTUNITY TO BRING DOWN THE REBELS. QUOTING SECRETARY KISSINGER ALSO, HE NOTED THE US DESIRE TO PROVIDE A NON-VIOLENT ALTERNATIVE TO CHANGE IN SOUTHERN AFRICA, WHERE THE DANGER OF WAR WAS GREAT. SUCH AN ATTITUDE LED TO THE CONVENING OF THE GENEVA TALKS, BUT IT WAS UNFORTUNATE THEY HAD BEEN CALLED OFF UNTIL JANUARY. TO AFRICA, THE SINCERITY OF THE UK WAS ON TRIAL. MOZAMBIQUE REP OBSERVED THAT EVENTS IN AND AROUND RHODESIA HAD "AROUSSED THE OPPOSITION OF AMERICAN NEGROES." A TRANSITIONAL GOVERNMENT MUST REFLECT TRANSFER OF POWER TO THE PEOPLE OF ZIMBABWE, AND THE UNCLASSIFIED

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INCLUSION OF SMITH AND HIS CLIQUE COULD ONLY BE SEEN  
AS A MANEUVER TO PROLONG COLONIALISM.

AFGHANISTAN WAS CAUTIOUSLY OPTIMISTIC ABOUT THE GENEVA  
CONFERENCE, BUT NOTED SMITH'S REPUTATION FOR INCONSISTENCY AND  
PUTTING HIS OWN INTERPRETATION ON THE MEANING OF AGREEMENTS.  
LIBYA ACCUSED SMITH OF INSINCERITY AND SEEKING TO SOW  
DISCORD AMONG ZIMBABWEAN LEADERS, AND CHARGED THAT NOT ONLY  
THE RACIST REGIME BUT ALSO THE US AND CERTAIN OTHER WESTERN  
POERS WERE TO BLAME FOR THE PRESENT SITUATION. INDONESIA  
DEPLORED THE OBSTRUCTIVE AND DILLATORY TACTICS OF THE ILLEGAL  
REGIME AND ITS ATTEMPTS TO USE THE GENEVA CONFERENCE TO ENSURE  
CONTINUANCE OF MINORITY DOMINATION. EGYPT CONSIDERED THE  
CONFERENCE A STEP IN THE RIGHT DIRECTION AND HOPED IT WOULD  
SUCCEED BUT HAD NO ILLUSIONS ABOUT SMITH'S INTENTIONS.  
CYPRUS COMMENDED THE UK FOR ITS PART IN THE GENEVA CONFERENCE  
AND THE ZIMBABWE NATIONALISTS FOR THEIR UNSHAKABLE DETERMINATION  
TO FIGHT FOR INDEPENDENCE. PERU WAS CONCERNED OVER THE  
ACTIVITIES OF FOREIGN ECONOMIC INTERESTS AND CONSIDERED THE  
SANCTIONS COULD NOT BE EFFECTED UNLESS RESPECTED BY ALL STATES.

(KHARLAMOV (USSR) IN HIS DEC. 13 STATEMENT, REFERRED TO THE  
RECENT JOINT COMMUNIQUE OF BREZHNEV AND LIBYA (KHADDAFI) WHICH  
STATED BOTH COUNTRIES WELCOMED THE VICOTY OF THE AFRICAN  
LIBERATION MOVEMENTS. COMMUNIQUE EXPRESSED FULL SUPPORT FOR  
CURRENT LIBERATION STRUGGLES AND CONDEMNED THE RACIST  
REGIMES AS WELL AS THE ACTIVITIES OF THE IMPERIALISTS.  
TIES OF THE RACIST REGIMES TO ISRAEL WERE ALSO CONDEMNED.)

THOMAS (UK) REPORTED THAT UK FOREIGN SECRETARY CROSLAND TOLD  
THE HOUSE OF COMMONS TODAY THAT WHILE NO AGREEMENT HAD BEEN  
REACHED DURING THE GENEVA TALKS, MUCH PROGRESS HAD BEEN  
MADE ON POINTS TO BE SETTLED BEFORE A TRANSITIONAL GOVER-  
NMENT COULD BE ESTABLISHED. THERE WAS NEED FOR A FURTHER  
PERIOD OF INTENSIVE CONSULTATIONS IN SOUTHERN AFRICA, AND CROSLAND  
HAD AUTHORIZED THE GENEVA CONFERENCE CHAIRMAN TO ADJOURN THE  
MEETING TO PERMIT CONSULTATIONS. THE TALKS WERE SCHEDULED TO  
RESUME JAN. 17. IN EXPLAINING UK VOTE, HE SAID THAT THE  
COMMITTEE OF 24 AD HOC GROUP'S REPORT STATED ONLY RECOURSE  
WAS ARMED STRUGGLE, BUT UK BELIEVED A NEGOTIATED SOLUTION  
POSSIBLE AND DESIRABLE. UK ALSO HAD RESERVATIONS, AMONG OTHER  
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THINGS, ON REQUEST TO THE SPECIALIZED AGENCIES TO EXTEND  
TO THE PEOPLE OF ZIMBABWE ALL ASSISTANCE NECESSARY IN  
THEIR STRUGGLE.

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CANADA OPPOSED USE OF FORCE, COUNTERING ALL COMMUNICATIONS WITH RHODESIA, AND COULD NOT APPROVE PROHIBITION OF IMMIGRATION OR TOURISM BECAUSE IT RAN COUNTER TO CANADIAN LAW RELATING TO INDIVIDUAL FREEDOMS. SWEDEN, ON BEHALF FIVE NORDIC COUNTRIES, SAID THEY HAD RESERVATIONS ON BOTH TEXTS, INCLUDING THE PHRASE "BY ALL MEANS" AND LIMITING CONSTITUTIONAL RIGHTS OF THEIR CITIZENS TO TRAVEL ABROAD. CHINA SUPPORTED THE OMNIBUS RESOLUTION. NEW ZEALAND COULD NOT RESTRICT FREEDOM OF TRAVEL OF ANY OF ITS CITIZENS. NETHERLANDS, ON BEHALF EC-9, EXPRESSED RESERVATIONS ABOUT "BY ALL MEANS AT THEIR DISPOSAL", COULD NOT AGREE THAT ONLY ALTERNATIVE OPEN WAS ARMED STRUGGLE OR ACCEPT TOTAL SEVERANCE OF COMMUNICATIONS, AND THOUGHT THERE SHOULD BE REFERENCE TO ALL AND NOT JUST ONE LIBERATION GROUP. AUSTRALIA (FORRESTER) HAD RESERVATIONS ON SANCTIONS DRAFT, NOTING THE DRAFT CALLING ON THE USE TO REPEAL LEGISLATIONS PERMITTING IMPORTATION OF CHROME AND NICKEL FROM RHODESIA WAS NOT CONSISTENT WITH THE CIRCUMSTANCES IN QUESTION. JAPAN ALSO HAD RESERVATIONS ON SANCTIONS DRAFT AND BELIEVED RHODESIAN PROBLEM SHOULD BE RESOLVED PEACEFULLY. AUSTRIA DID NOT BELIEVE THE UN SHOULD ADVOCATE USE OF FORCE.

US (PETREE) SAID THE US JOINED IN THE CONSENSUS ON THE OMNIBUS DRAFT BECAUSE IT SUPPORTED THE GENEVA TALKS. THE US OPPOSED THE SANCTIONS DRAFT, NOT BECAUSE IT OPPOSED SANCTIONS, BUT BECAUSE THE DRAFT CITED ONE COUNTRY WHILE IGNORING OTHERS. THE US HAD REPORTED FULLY TO THE SC SANCTIONS COMMITTEE. IT WAS UNLIKELY THE US IMPORTS CONSTITUTED MORE THAN FIVE PERCENT OF RHODESIA'S EXPORT EARNINGS, AND ABOUT 95 PERCENT CAME FROM OTHER SOURCES. THE US RESENTED BEING SINGLED OUT FOR CONDEMNATION, ESPECIALLY WHEN IT HAD MADE AN EFFORT TO BRING ABOUT A PEACEFUL SOLUTION. THE QUESTION OF A MOBIL VIOLATION WAS BEING INVESTIGATED, HE STATED. (USUN 6177)

--RIGHTS OF REPLY--

PORTUGAL REMARKED THAT THE KENYAN REPLY REFERRED TO EXISTING MILITARY AND ECONOMIC COLLABORATION BETWEEN PORTUGAL AND RHODESIA, AND POINTED OUT THAT REFERENCE HAD BEEN ON THE BASIS

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OF A REPORT MADE BEFORE APRIL 1974. THEREFORE, SUCH REFERENCES WERE COMPLETELY OUTDATED AND DID NOT CORRESPOND TO PRESENT

PORTUGUESE POLICIES.

UK (RICHARDSON), IN REPLY TO THE SOVIET ALLEGATION ABOUT MERCENARIES, SAID THE HMG HAD THE POWER UNDER UN SANCTIONS TO PROSECUTE PEOPLE RECRUITED FOR SERVICE, HAD USED THAT POWER IN THE PAST AND WOULD CONTINUE TO USE IT IN THE FUTURE; HOWEVER, IT HAD NO POWER TO PREVENT A CITIZEN, UNLESS HE WAS CHARGED WITH AN OFFENSE, FROM LEAVING BRITAIN OR TO QUESTION HIM UPON HIS DEPARTURE. TO DO SO WOULD BE TO INFRINGE ON INDIVIDUAL FREEDOMS. TURNING TO THE SOVIET REMARKS ABOUT TRANSNATIONAL AID, HE SAID UK SUPPORTED UN SANCTIONS, HAD HAD OCCASION TO DRAW THE SECURITY COUNCIL'S ATTENTION TO SUSPECTED VIOLATIONS, AND THE SOVIET UNION WAS AWARE THAT COUNTRIES FROM ALL REGIONAL GROUPS HAD VIOLATED THE SANCTIONS, NOT JUST WESTERN COUNTRIES. THE SOVIET ATTACK ON THE ALLEGED SUPPORT BY WESTERN COUNTRIES BORE NO RELATION TO THE CONVENING OF THE GENEVA CONFERENCE, AND PUBLIC STATEMENTS BY SMITH DID NOT REPRESENT THE UK'S PUBLIC POSITION, RICHARDSON CONCLUDED.

KHARLAMOV (USSR) TOLD THE UK HIS DEL SIMPLY VOICED ITS CONCERN ON QUESTION OF MERCENARIES; THE SOVIET UNION AND THE ADMINISTERING POWER APPARENTLY HAD DIFFERING VIEWS ON FREEDOM AND "WHAT WAS HAPPENING", AND HE STATED IT HAD BEEN CONFIRMED THAT MERCENARIES HAD BEEN RECRUITED IN THE UK.

VERGAU (FRG) WAS SURPRISED TO HEAR DELS FROM EASTERN COUNTRIES ALLEGE FRG TOLERATED RECRUITMENT OF MERCENARIES FOR RHODESIA. RECRUITMENT OF SOLDIERS FOR FOREIGN ARMED SERVICE WAS A FEDERAL OFFENCE; HOWEVER, HE COULD NOT GUARANTEE THERE WOULD NEVER BE ANOTHER GERMAN NATIONAL OPERATING AS A MERCENARY. CONTRARY TO CERTAIN OTHER COUNTRIES, THE FRG COULD NOT PREVENT ANY FREE GERMAN CITIZEN FROM LEAVING HIS COUNTRY, OR PREVENT HIM FROM RETURNING. GDR REP SAID HE WAS CONVINCED THE MEMBER USING SUCH TERMS AS "GERMAN CITIZEN" AND "GERMAN LEGAL CODE" WAS AUTHORIZED TO SPEAK ONLY FOR HIS COUNTRY AND NO OTHER; THERE WERE NO GDR CITIZENS FIGHTING ABROAD AS MERCENARIES.

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BEIN (ISRAEL) SAID SOME ARAB COUNTRIES SEEMED TO FEEL IT WAS IN THEIR INTEREST TO USE THE COMITE AND THE UN FOR THEIR SHORT-SIGHTED CAMPAIGN OF HATRED AGAINST ISRAEL AND ZIONISM. HE DENIED ISRAEL HAD ANY OVERT OR COVERT TIES WITH RHODESIA. EGYPT CITED MAGAZINE AND NEWSPAPER ARTICLES DEALING WITH ISRAEL'S RELATIONSHIP WITH SOUTH AFRICA, AND IRAQ ARGUED THAT THE ZIONIST ENTITY WISHED TO REMAIN ALLIED TO SOUTH AFRICA. TAHA (PLO) REJECTED ISRAEL'S CLAIM IT WAS HUMANITARIAN AND DECLARED THAT ZIONISM HAD NO RELATION TO

ANY LIBERATION MOVEMENT. (REPEATED INFO CAIRO, GABORONE,  
LONDON, LUSAKA, MAPUTO, MOSCOW, NAIROBI,  
PRETORIA, TELAVIA, TRIPOLI)

4. COMMITTEE 5--JIU, SCALE OF ASSESSMENTS

COMITE DEC. 14 COMPLETED CONSIDERATION OF SCALE OF ASSES-  
MENTS ITEM WITH ADOPTION BY CONSENSUS OF RESOLUTION PROPOSED BY  
INDIA AND ALGERIA, WHICH APPROVED FOR ONE YEAR THE SCALE  
RECOMMENDED BY THE COMITE ON CONTRIBUTIONS AND PROVIDED  
ADDITIONAL GUIDELINES FOR THAT COMITE. AT OUTSET, PAKISTAN  
ANNOUNCED THAT THE G-77, THE WEST AND THE SOCIALIST STATES  
HAD REACHED A CONSENSUS ON THE SCALE OF ASSESSMENTS AND  
REQUESTED THAT THE VOTING PROCEDURE BE INTERRUPTED TO PERMIT  
INTRODUCTION OF THE CONSENSUS RESOLUTION. ALGERIA WELCOMED  
THE DEVELOPMENT, INDIA INTRODUCED L.35 AS AN AMENDMENT,  
AND IT AND THE DRAFT RESOLUTION AS A WHOLE WERE APPROVED  
BY CONSENSUS. BY CONSENSUS ALSO, THE COMITE AGREED TO  
EXPANSION OF THE COMITE ON CONTRIBUTIONS TO 18 MEMBERS.  
THE COMITE ALSO COMPLETED CONSIDERATION OF DRAFT STATUTE  
OF THE JOINT INSPECTION UNIT (JIU), AFTER IT ACCEPTED  
SUBSTITUTE FORMULATION FOR ART. 20, SUBMITTED BY BELGIUM,  
AND ADOPTED DRAFT RESOLUTION BY CONSENSUS. IT ALSO TOOK  
NOTE OF JIU AND SYG REPORTS ON THE ITEM.

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PM-04 H-02 HEW-06 INR-07 L-03 LAB-04 NEA-10 NSAE-00  
NSC-05 OIC-02 PA-02 SS-15 USIA-15 PRS-01 ISO-00 SSO-00  
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O P 150629Z DEC 76 ZDK  
FM USMISSION USUN NY  
TO SECSTATE WASHDC IMMEDIATE 1712  
INFO USMISSION EC BRUSSELS PRIORITY  
USMISSION GENEVA PRIORITY  
AMEMBASSY THE HAGUE PRIORITY  
AMCONGEN HONG KONG PRIORITY  
AMEMBASSY JAKARTA PRIORITY  
AMEMBASSY LAGOS PRIORITY  
USMISSION NATO PRIORITY  
AMEMBASSY PARIS PRIORITY

AMEMBASSY VIENNA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
CIA WASHDC PRIORITY  
USDOC WASHDC PRIORITY  
DOD WASHDC PRIORITY  
DEPT OF TREASURY WASHDC PRIORITY  
WHITE HOUSE (FOR NSC) WASHDC PRIORITY  
USIA WASHDC PRIORITY  
AMEMBASSY BRASILIA  
AMEMBASSY LISBON  
AMEMBASSY LONDON  
AMEMBASSY NEW DELHI  
AMEMBASSY NICOSIA  
AMEMBASSY OSLO  
AMEMBASSY OTTAWA  
AMEMBASSY ROME  
AMEMBASSY SANTIAGO  
AMEMBASSY STOCKHOLM  
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DURING THE DNG THE DISCUSSION OF JIU DEC. 13, US (NORBURY) SAID THE DRAFT WAS A CAREFULLY WORKED OUT COMPROMISE AND URGED THAT THE MATTER NOT BE POSTPONED FOR A YEAR. CONTROLLER DEBATIN SUGGESTED THAT ART. 20 OF THE DRAFT JIU STATUTE REPRESENTED A DEPARTURE FROM RULES OF THE UN FINANCIAL REGULATIONS AND, TO A CERTAIN EXTENT, DEROGATED THE AUTHORITY OF THE SYG IN THE BUDGET PROCESS. FOLLOWING FURTHER DISCUSSION AND A RECESS FOR CONSULTATIONS, GHANA ANNOUNCED COSPONSORS AGREED TO NEW FORMULATION OF ART. 20 WHICH WOULD PROVIDE THAT THE JIU BUDGET ESTIMATES WOULD BE ESTABLISHED BY THE SYG ON THE BASIS OF JIU PROPOSALS AND THAT THOSE PROPOSALS WOULD BE ATTACHED BY THE SYG TO HIS OWN JIU BUDGET SUBMISSION TO THE GA. THIS PROVOKED ANOTHER BURST OF CRITICISM FOR THE CONTROLLER, UPPER VOLTA AND THE UK. GHANA, AUSTRALIA AND THE US DEFENDED THE FORMULA AND THE IMPORTANCE OF ASSURING JIU INDEPENDENCE. ALGERIA PRESSED FOR A VOTE, BUT IN VIEW OF THE LATE HOUR THE CHAIRMAN POSTPONED THE VOTE OVERNIGHT. (USUN 6151, 6181)

##### 5. SECURITY COUNCIL -- EXTENDS UNFICYP'S MANDATE

THE SC DEC 14 VOTED 13-0-0, WITH BENIN AND CHINA NOT PARTICIPATING, TO EXTEND UNFICYP'S MANDATE FOR ANOTHER SIX-MONTH PERIOD, ENDING JUNE 15, 1977, AND REQUESTED THE SYG TO CONTINUE HIS GOOD OFFICES MISSION. FOLLOWING ITS ADOPTION, SYG WALDHEIM ASSURED THE

SC HE WOULD CONTINUE HIS EFFORTS TO BRING ABOUT RESUMPTION OF THE NEGOTIATIONS AT AN EARLY DATE, AND HE STRESSED THE URGENT NEED TO SOLVE UNFICYP'S FINANCIAL DIFFICULTIES. IN ADDITION, STATEMENTS WERE MADE BY THE CYPRIOT FOREIGN MINISTER AND REPRESENTATIVES OF GREECE, TURKEY, CHINA, SWEDEN AND THE SOVIET UNION, AND, UNDER RULE 39, CELIK. THE MEETING EXTENDED INTO THE EVENING, AND THE COUNCIL WILL MEET AGAIN AT 10:30AM, DEC 15 TO HEAR THE REMAINING SPEAKERS.

CYPRIOT FOREIGN MINISTER CHRISTOPHIDES SAID A NEW AND DISTURBING DEVELOPMENT WAS ANKARA'S EFFORTS TO INTERFERE WITH UNFICYP IN THE BUFFER AREAS. HE STATED EXPULSIONS OF GREEK CYPRIOTS FROM THE OCCUPIED AREAS ASSUMED DIMENSIONS OF A HUMAN TRAGEDY, AND SAID GOC WAS READY TO COOPERATE WITH ANY INVESTIGATIVE COMMITTEE THE SC MIGHT SEND FOR ESTABLISHING THE TRUE FACTS. HE CALLED ON THE TURKISH REPRESENTATIVE TO STATE HE WOULD ACCEPT SUCH AN UNDERTAKING. HE COMPLAINED ABOUT THE TURKISH FAILURE TO PRESENT UNCLASSIFIED

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CONCRETE PROPOSALS IN RESPECT OF TERRITORY, AND HE QUOTED FROM THE SYG'S REPORT CONCERNING TURKISH RESTRICTIONS ON UNFICYP'S FREEDOM OF MOVEMENT. A "VERY PAINFUL ASPECT OF THE CYPRUS TRAGEDY" CONCERNED MISSING PERSONS, BUT EVEN ON THIS HUMANITARIAN ISSUE THE TURKISH SIDE HAD BEEN COMPLETELY NEGATIVE. CHRISTOPHIDES PLEDGED GOC UNCONDITIONAL COOPERATION WITH AN ICRC INVESTIGATIVE BODY, AS SUGGESTED BY THE SYG, FOR TRACING THOSE MISSING PERSONS, AND HE INVITED THE TURKISH REPRESENTATIVE TO ALSO PLEDGE HIS COOPERATION. HE DREW ATTENTION TO THE LATEST GA RESOLUTION ON CYPRUS, AND HOPED THE SC WOULD SOON SERIOUSLY CONSIDER TAKING EFFECTIVE MEASURES FOR THE IMPLEMENTATION OF ITS OWN MANDATORY RESOLUTION.

CELIK, TURKISH CYPRIOT, OBSERVED THAT THE RESOLUTION JUST ADOPTED REFERRED TO THE "GOVERNMENT OF CYPRUS," WHICH WAS A "NON-EXISTENT ENTITY", AND THEREFORE THE RESOLUTION WAS "UNACCEPTABLE TO US IN TOTO." PRESIDENT DENKTASH OF THE TURKISH FEDERATED STATE HAD CONVEYED HIS APPROVAL FOR THE EXTENSION OF UNFICYP'S MANDATE. THE NOV 12 GA RES WAS UNACCEPTABLE: BECAUSE THE TURKISH CYPRIOT COMMUNITY HAD BEEN DENIED PARTICIPATION ON EQUAL FOOTING VIS A VIS THE GREEK COMMUNITY; IT WAS "OUTDATED AND THEREFORE UNREALISTIC"; AND ONE PARAGRAPH PURPORTED TO ATTEMPT TO INFLUENCE OR PREJUDGE SC DELIBERATION. THE REFUGEE QUESTION HAD BEEN SOLVED BY A VOLUNTARY EXCHANGE OF POPULATIONS; THERE HAD BEEN WIDE UNDERSTANDING IN PRINCIPLE OF A BI-ZONAL FEDERATION AND A CENTRAL GOVERNMENT WITH AGREED POWERS IN WHICH THE TWO COMMUNITIES WOULD BE EQUALLY REPRESENTED; THERE HAD BEEN SUBSTANTIAL WITHDRAWAL OF TURKISH TROOPS; THE PROBLEM OF MISSING PERSONS WAS COMMON TO BOTH SIDES, BUT THERE WERE NO MISSING PERSONS OR DETAINEES IN THE HANDS OF THE TURKISH CYPRIOTS; THE POLITICAL STATUS OF THE BUFFER ZONE SHOULD BE DETERMINED THROUGH THE INTERCOMMUNAL TALKS, BUT THE TURKISH

CYPRIOI SIDE WAS TRYING ON HUMANITARIAN GROUNDS TO FACILITATE AGRICULTURAL ACTIVITIES THERE.

CELIK STATED THAT THE GROUPING OF THE TWO COMMUNITIES IN TWO DISTINCT REGIONS TODAY WAS THE NATURAL AND INEVITABLE CONCLUSION OF AN EVOLUTIONARY PROCESS BEGUN AT THE BEGINNING OF THE CENTURY. HE ACCUSED THE GREEK CYPRIOTS OF TRYING TO AVOID INTER-COMMUNAL NEGOTIATIONS. IT WAS ONLY SINCE 1974 THAT THERE HAD BEEN PEACE AND STABILITY ON THE ISLAND AND THERE NOW EXISTED "A REAL BASIS FOR THE PERMANENT AND PEACEFUL SOLUTION OF THE CYPRUS UNCLASSIFIED

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PROBLEM." HOWEVER, EVERY TIME THE INTERCOMMUNAL TALKS CAME CLOSE TO AGREEMENT, MAKARIOS AND HIS COLLABORATORS SABOTAGED THEM, AND SO LONG AS MAKARIOS WAS REGARDED AS LEGITIMATE HEAD OF STATE THE PROSPECTS FOR A SOLUTION WOULD NOT BE FAVORABLE. UNLESS THE GREEK CYPRIOT SIDE WAS PREPARED TO TREAT THE TURKISH CYPRIOTS AS EQUALS THERE COULD BE NO SOLUTION, HE SAID. OPPORTUNITIES WERE BEING MISSED TODAY AS IN THE PAST. HE ACCUSED THE GREEK CYPRIOTS OF TRYING TO STRANGLE THE TURKISH CYPRIOT COMMUNITY THROUGH AN ECONOMIC BLOCKADE. UNLESS GUARANTEES COULD BE FOUND WITHIN THE FRAMEWORK OF A BI-ZONAL SETTLEMENT AND EFFECTIVE MEASURES TAKEN TO PREVENT RECURRENCE OF THE PAST," A SECOND LEBANON TRAGEDY MAY BE CREATED." CELIK CONCLUDED BY STATING, "LET US SIT DOWN TOGETHER AT THE NEGOTIATING TABLE AND DISCUSS OUR DIFFERENCES FRANKLY AND IN A SPIRIT OF GOODWILL."

PAPOULIAS (GREECE) CALLED ATTENTION TO RESTRICTIONS ON UNFICYP MOVEMENTS, REMOVAL OF COMMERCIAL COMMODITIES FROM THE GREEK CYPRIOT BUSINESS HOUSES IN THE FAMAGUSTA AREA, THE LACK OF PROGRESS ON THE MISSING PERSONS ISSUE, AND THE SITUATION OF GREEK CYPRIOTS IN THE NORTH. HE GAVE STATISTICS ON THE REFUGEES, AND SPOKE OF THE WHOLESALE ERADICATION OF AN ENTIRE INDIGENOUS POPULATION, AND OF THE DISTURBING NEW ELEMENT CONCERNING TURKISH ATTEMPTS TO TAMPER WITH THE STATUS QUO OF THE CEASEFIRE LINES WHICH RESULTED IN REGRETTABLE INCIDENTS. HE SAID CONCRETE PROPOSALS ON TERRITORIAL ASPECTS OF THE PROBLEM WERE STILL EXPECTED FROM THE TURKISH CYPRIOT SIDE. HE EMPHASIZED THE IMPERATIVE NEED NOT TO ALLOW THE NEGOTIATING PROCESS TO DEGENERATE TO DELAYING TACTICS IN ORDER TO PERPETUATE "FAIT ACCOMPLIS" AND CREATE SO-CALLED IRREVERSIBLE SITUATIONS.

TURKMEN (TURKEY) SPOKE AT LENGTH ON THE ROLE OF UNFICYP, WELCOMED AND ENDORSED CELIK'S "VERY CONSTRUCTIVE" CALL FOR NEGOTIATIONS, AND HOPED THE NEGOTIATIONS WOULD BE RESUMED IN THE EARLIEST POSSIBLE FUTURE. REFERRING TO THE RESOLUTION JUST ADOPTED, HE SAID TURKEY COULD NOT CONCUR IN ANY DOCUMENT WHICH REFERRED TO THE "SO-CALLED GOVERNMENT OF CYPRUS." TURKEY, IN CONCURRING WITH THE EXTENSION OF UNFICYP'S MANDATE, TOOK NOT OF THE AGREEMENT OF THE TURKISH FEDERATED STATE OF CYPRUS.

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NSC-05 OIC-02 PA-02 SS-15 USIA-15 PRS-01 ISO-00 SSO-00  
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O P 150629Z DEC 76  
FM USMISSION USUN NY  
TO SECSTATE WASHDC IMMEDIATE 1713  
INFO USMISSION EC BRUSSELS PRIORITY  
USMISSION GENEVA PRIORITY  
AMEMBASSY THE HAGUE PRIORITY  
AMCONGEN HONG KONG PRIORITY  
AMEMBASSY JAKARTA PRIORITY  
AMEMBASSY LAGOS PRIORITY  
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HE ACCUSED THE GREEK REPRESENTATIVE OF INTERSPERSING QUOTATIONS FROM THE SYG'S REPORT WITH SUBJECTIVE COMMENTS AND "DISTORTIONS." IN CONCLUSION, HE URGED THE SYG TO COVENE A MEETING BETWEEN THE REPRESENTATIVES OF THE TWO COMMUNITIES AS SOON AS POSSIBLE.

LAI YA-LI (CHINA) SAID CHINA'S POSITION ON THE QUESTION OF UN FORCES WAS WELL KNOWN, AND THEREFORE IT HAD NOT PARTICIPATED IN THE VOTE.

RYDBECK (SWEDEN) APPEALED TO BOTH PARTIES TO RESUME NEGOTIATIONS UNDER THE SYG, AND HE STRESSED THE VITAL IMPORTANCE OF FINDING A SOLUTION TO THE PROBLEM OF REIMBURSEMENTS TO TROOP-CONTRIBUTING STATES.

OVINNIKOV (USSR) SAID THERE MUST BE SPEEDY WITHDRAWAL OF FOREIGN TROOPS AND AN END TO ALL FOREIGN INTERFERENCE IN CYPRUS; THE INTERCOMMUNAL TALKS SHOULD BE RESUMED, AND NO UNILATERAL MEASURES TAKEN THAT WOULD HAMPER A SETTLEMENT; AND CONSIDERATION SHOULD BE GIVEN TO THE SOVIET PROPOSALS FOR A REPRESENTATIVE INTERNATIONAL CONFERENCE ON CYPRUS WITHIN THE UN FRAMEWORK AND FOR SENDING AN SC MISSION TO CYPRUS. REPEATED INFO ATHENS, ANKARA, NICOSIA, LONDON)

6. ASSISTANCE FOR LEBANON --

THE NETHERLANDS INFORMED THE SYG IT WILL CONTRIBUTE NEARLY \$1 MILLION TO THE UN TRUST FUND FOR ASSISTANCE TO LEBANON AND AN ADDITIONAL SIMILAR AMOUNT TO THE FAO "TO FINANCE AGRICULTURAL INPUTS FOR LEBANON," UN ANNOUNCED.

7. ADDITIONAL PLEDGES TO INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT --

ACCORDING TO DEC. 14 UN PRESS RELEASE, FIVE COUNTRIES HAVE INFORMED SYG WALDHEIM THAT THEY WILL INCREASE PLEDGES TO IFAD. BELGIUM ADDED :1 MILLION TO PLEDGE NOW TOTALLING \$13,642,202. CANADA ADDED \$3 MILLION, MAKING TOTAL PLEDGE \$33 MILLION. NETHERLANDS ALSO GAVE \$3 MILLION MORE ARRIVING AT \$39,556,420. SWEDEN ALSO ADDED \$3 MILLION SENDING TOTAL PLEDGE TO \$25,527,571. AND SWITZERLAND PRESENTED \$802,568 BRINGING PLEDGE TO UNCLASSIFIED

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\$8,828,250. INCREASES ALONE TOTALLED \$10.8 MILLION.



(USUN 6157)

8. SOVIET ASSESSMENT OF 31ST UNGA --

ON BEHALF OF SOVIET DEL, AMB. ISSRAELYAN , DIRECTOR INTER-NATIONAL ORGANIZATION, MFA, GAVE UN PRESS CORPS DEC. 14 ASSESSMENT OF 31ST UNGA. HE STATED THAT IN CONSTRUCTIVE AND BUSINESSLIKE APPROACH AND COMPARATIVELY NON-CONFRONTATIONIST ATMOSPHERE, GA HAD ACHIEVED SOME POSITIVE RESULTS. ANGOLAN AND SAMOAN ADMISSION, ALONG WITH PASSAGE OF ENMOD ITEMS WERE IMPORTANT DEVELOPMENTS. GA DEMONSTRATED GREAT INTEREST IN SOVIET NON-USE OF FORCE ITEM, AND HE HOPED THAT GOV'S GIVE CAREFUL STUDY TO THE MATTER FOR FURTHER 32ND GA CONSIDERATION. ON ME, ISSRAELYAN REITERATED IMPORTANCE OF GENEVA CONFERENCE WITH PLO PARTICIPATION AT OUTSET AS PALESTINIAN LEGITIMATE REPRESENTATIVE. HE DECLINED TO DETAIL ANY SPECIFIC FORMULA FOR SUCH PARTICIPATION. AS FOR SA, HE EMPHASIZED NO INCONSISTENCY BETWEEN SOVIET SUPPORT FOR NLM'S AND COMMITMENT TO PEACE AND INTERNATIONAL SECURITY. BASIS FOR OPPOSING SAG IS ITS MAINTENANCE OF RACIST REGIME AND REFUSAL TO RELINQUISH COLONIAL REPRESENTATION IN NAMIBIA. ASKED IF NLM'S HAVE RIGHT TO TAKE HOSTAGES, ISSRAELYAN RESPONDED THAT USSR OPPOSES "POLITICAL TERRORISM." ON HUMAN RIGHTS ACTIVISM, HE RESPONDED USSR IS ACTIVE ON ALL ISSUES BUT PRINCIPAL UN PURPOSE IS INTERNATIONAL PEACE, AND SECURITY. HE CRITICIZED US BLOCK ON VIETNAMESE ADMISSION. (USUN 6152)

9. DEMONSTRATION AT AEROFLOT --

FORTY PERSONS TOOK PART DEC. 14 IN DEMONSTRATION SPONSORED BY STUDENT STRUGGLE FOR SOVIET JEWRY AT OFFICES OF AEROFLOT AIRLINES, PRTESTING SOVIET GOVERNMENT'S POLICY ON SOVIET JEWS. PLACARDS CARRIED INCLUDED "FREE MARIA TIEMKIN." (USUN 6149)

10. UN MEETINGS DEC. 15 --

A.M. - GA PLENARY AND SECURITY COUNCIL  
P.M. - GA PLENARY, COMMITTEES 2 AND 5  
8:00 P.M. - COMMITTEE 5  
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## Message Attributes

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